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## Harnessing the Power of Public Health Systems for Injury Prevention & Control

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## Harnessing the Power of Public Health Systems for Injury Prevention & Control

Glen Mays, PhD, MPH University of Kentucky

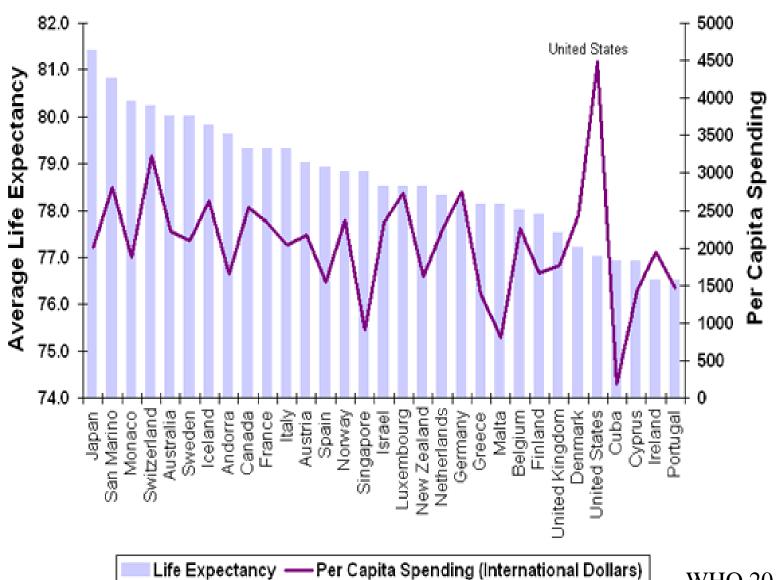
glen.mays@uky.edu



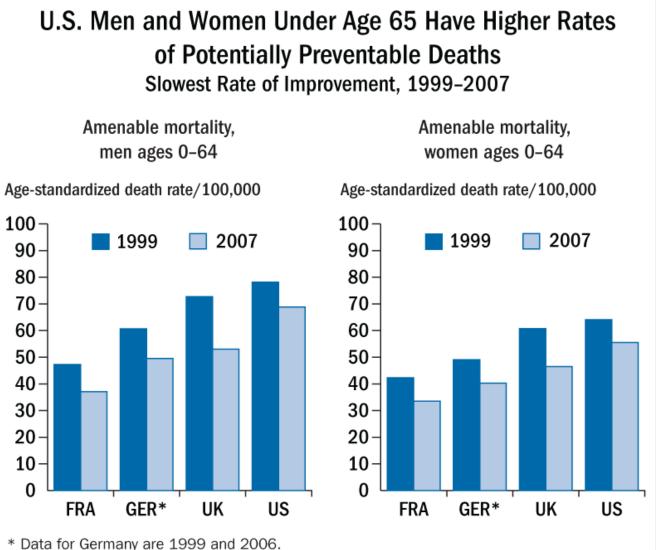




### Gaps in health system performance

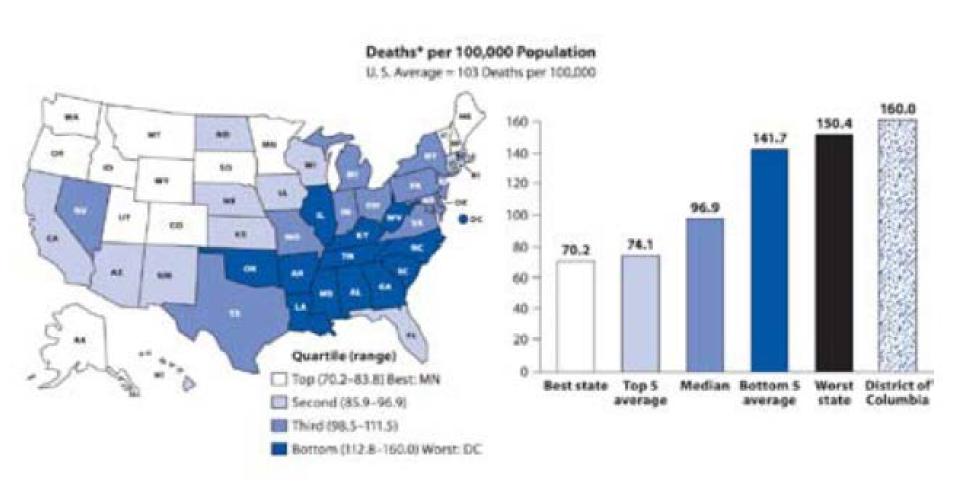


## Falling behind in population health



Source: Adapted from E. Nolte and C. M. McKee, "In Amenable Mortality—Deaths Avoidable Through Health Care—Progress in the US Lags That of Three European Countries," *Health Affairs*, published online Aug. 29, 2012.

### Inequities in population health



# Preventable disease burden and national health spending

- >75% of national health spending is attributable to conditions that are largely preventable
  - Cardiovascular disease
  - Diabetes
  - Lung diseases
  - Cancer
  - Injuries
  - Vaccine-preventable diseases and sexually transmitted infections
- <5% of national health spending is allocated to public health and prevention

# Preventable disease burden and national health spending

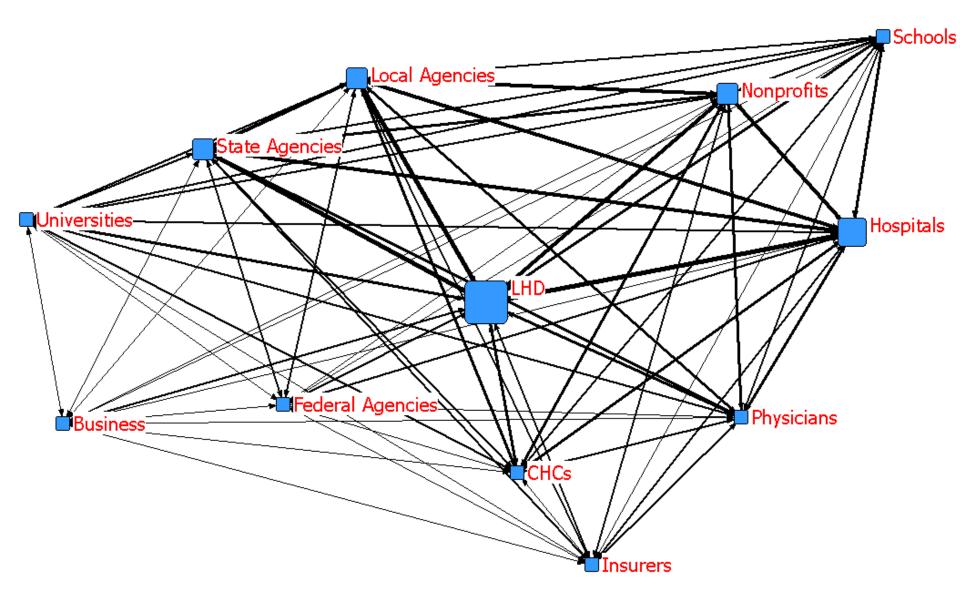
**\$406 Billion** annually in medical costs and lost productivity due to injury

\$102 Million annually spent on state injury and violence prevention programs

### Challenges in public health delivery

- Resources + preventable disease burden
- Complex, fragmented, variable delivery systems
- Large inequities in resources & capacity
- Variable productivity and efficiency
- Gaps in evidence base for public health delivery
- Inability to demonstrate value/return on investment

## Public health delivery systems



National Longitudinal Survey of Public Health Systems, 2012

## Complexity in public health delivery



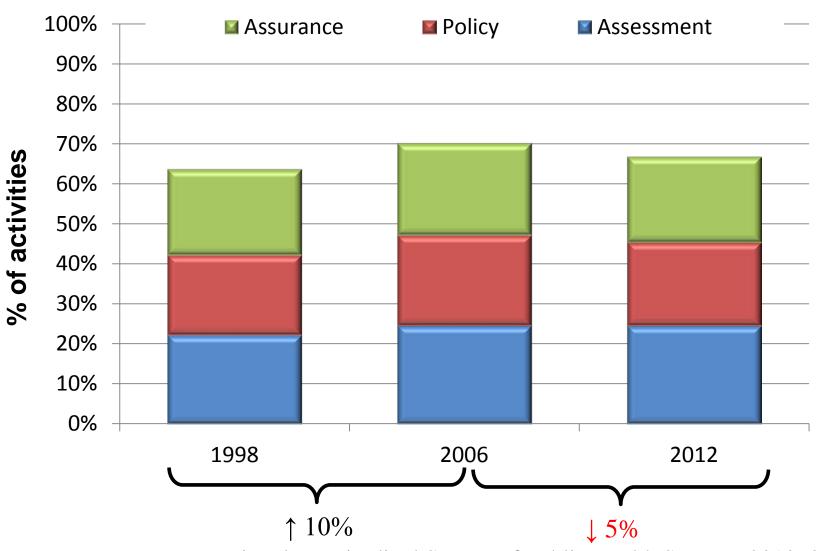
**Timeliness** 

**Equity** 

Mays et al 2009

### Variation in Public Health Delivery

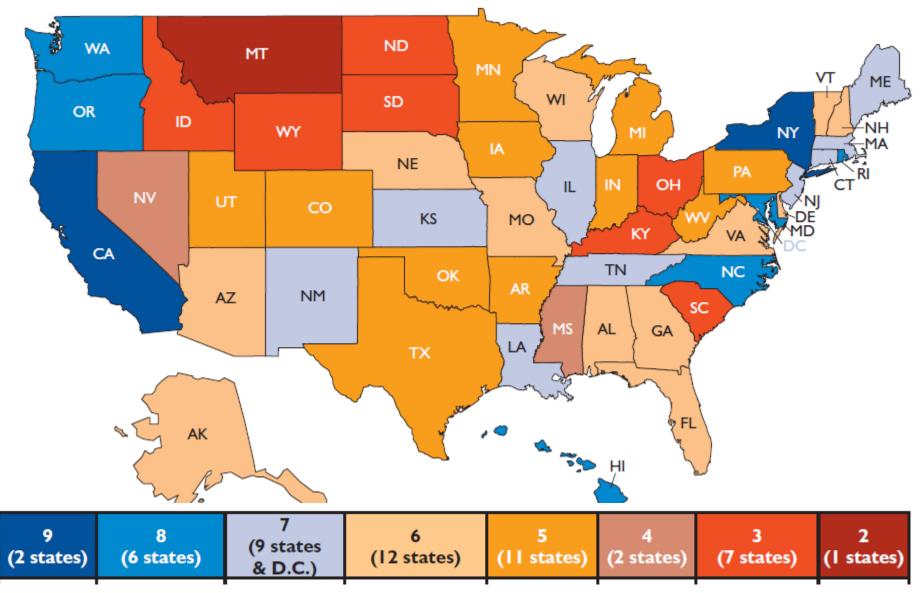
#### Delivery of recommended public health activities



National Longitudinal Survey of Public Health Systems 2010; 2012

### **Variation in Public Health Delivery**

**Injury Prevention Indicator Map** 



## Why study public health delivery?

"The Committee had hoped to provide specific guidance elaborating on the types and levels of workforce, infrastructure, related resources, and financial investments necessary to ensure the availability of essential public health services to all of the nation's communities. However, such evidence is limited, and there is no agenda or

support for this type of research, despite the critical need for such data to promote and protect the nation's health."

—Institute of Medicine, 2003



# Public health services & systems research

A field of inquiry examining the **organization**, **financing**, and **delivery** of public health services at local, state and national levels, and the **impact** of these activities on population health

## PHSSR's place in the continuum

## **Intervention Research**

Services/Systems Research

- What works proof of efficacy
- Controlled trials
- Guide to Community Preventive Services

- How to organize, implement and sustain in the real-world
  - Reach
  - Enforcement/Compliance
  - Quality/Effectiveness
  - Cost/Efficiency
  - Equity/Disparities
- Impact on population health
- Comparative effectiveness& efficiency

### PHSSR and policy relevance

#### Subtitle D—Support for Prevention and Public Health Innovation

Patient Protection and Affordable Care Act of 2010

SEC. 4301. RESEARCH ON OPTIMIZING THE DELIVERY OF PUBLIC HEALTH SERVICES.

(a) IN GENERAL.—The Secretary of Health and Human Services (referred to in this section as the "Secretary"), acting through the Director of the Centers for Disease Control and Prevention, shall provide funding for research in the area of public health services and systems.

(b) REQUIREMENTS OF RESEARCH.—Research supported under

this section shall include—

(1) examining evidence-based practices relating to prevention, with a particular focus on high priority areas as identified by the Secretary in the National Prevention Strategy or Healthy People 2020, and including comparing community-based public health interventions in terms of effectiveness and cost;

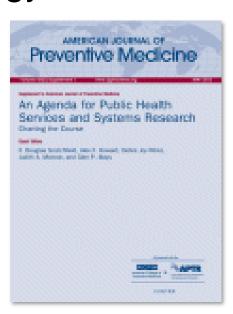
(2) analyzing the translation of interventions from academic

settings to real world settings; and

(3) identifying effective strategies for organizing, financing, or delivering public health services in real world community settings, including comparing State and local health department structures and systems in terms of effectiveness and cost.

# A national research agenda to improve public health delivery systems

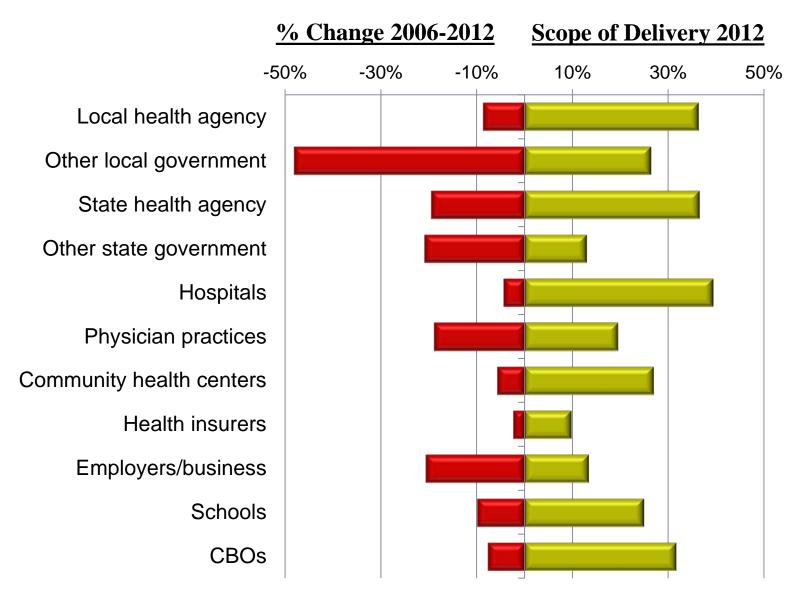
- Public health system organization and structure
- Public health financing and economics
- Public health workforce
- Public health information and technology
- Cross-cutting elements
  - Quality
  - Law and policy
  - Equity and disparities
  - Metrics and data
  - Analytic methods



# Emerging evidence: organization and structure

- Who contributes to public health delivery?
- How are roles and responsibilities divided?
- How and why do delivery systems vary and change over time?
- How do system structures affect public health delivery and outcomes?

## Organizations engaged in local public health delivery



National Longitudinal Survey of Public Health Systems, 2012

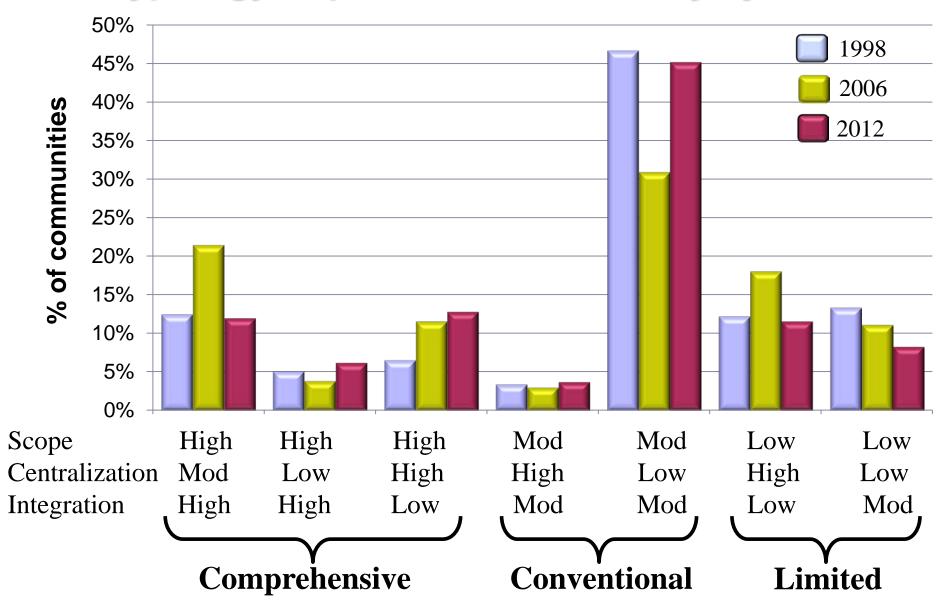
## Private and voluntary organizations contributed more than



of the public health activities performed in the average U.S. community in 2012.

Mays GP et al. National Longitudinal Survey of Public Health Systems, 2013.

### A typology of public health delivery systems



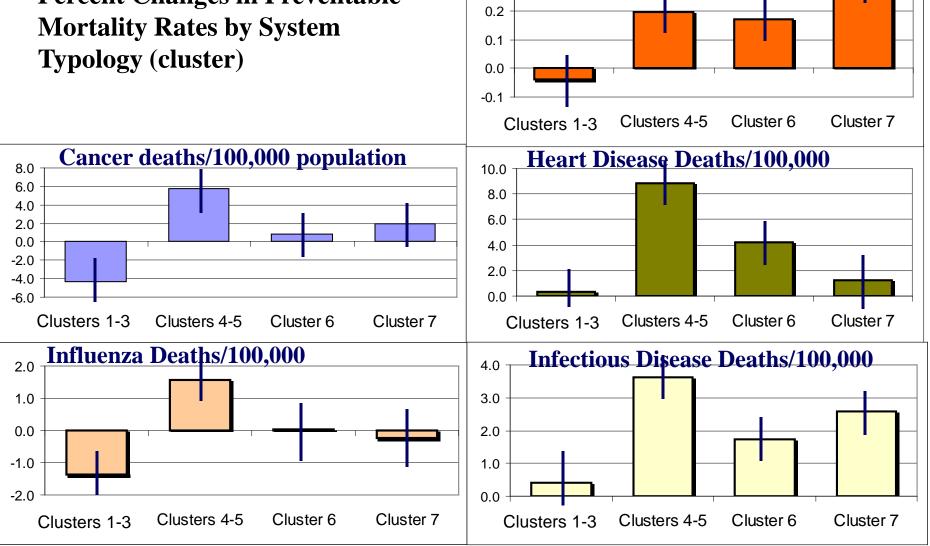
Source: Mays et al. 2010; 2012

Changes in health associated with delivery system

0.3

**Infant Deaths/1000 Births** 





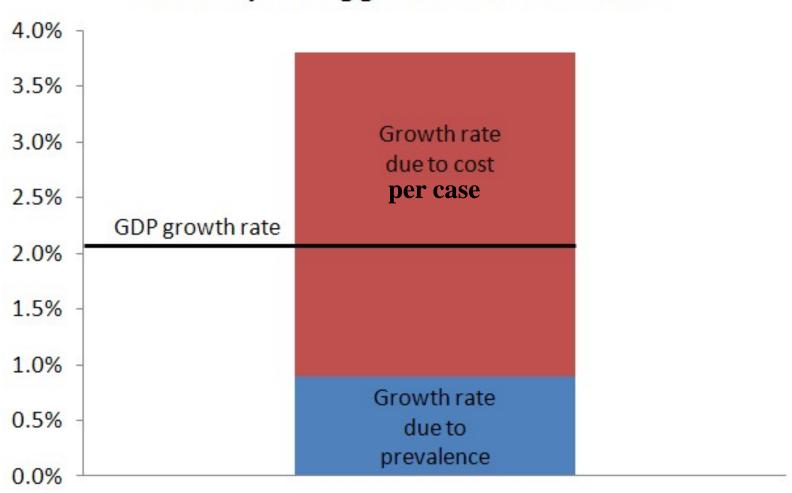
Fixed-effects models control for population size, density, age composition, poverty status, racial composition, and physician supply

# Emerging evidence: finance and economics

- How does *public health* spending vary across communities and change over time?
- What are the health effects attributable to changes in public health spending?
- What are the medical cost effects attributable to changes in public health spending?
- What are the opportunities for improving efficiency in public health delivery?

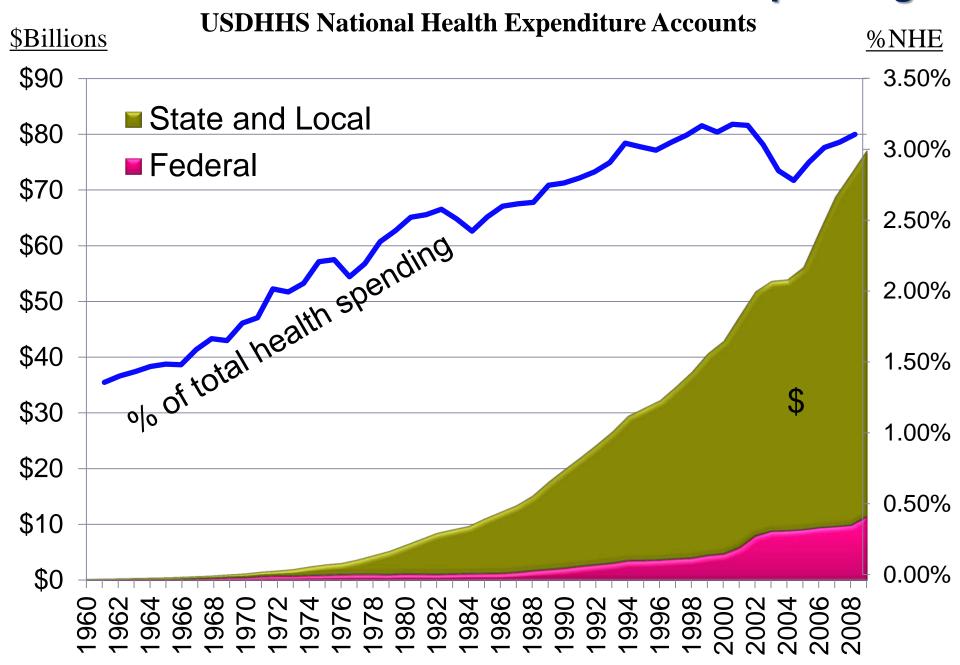
### Factors driving growth in medical spending

#### Health spending growth rate 1996-2006

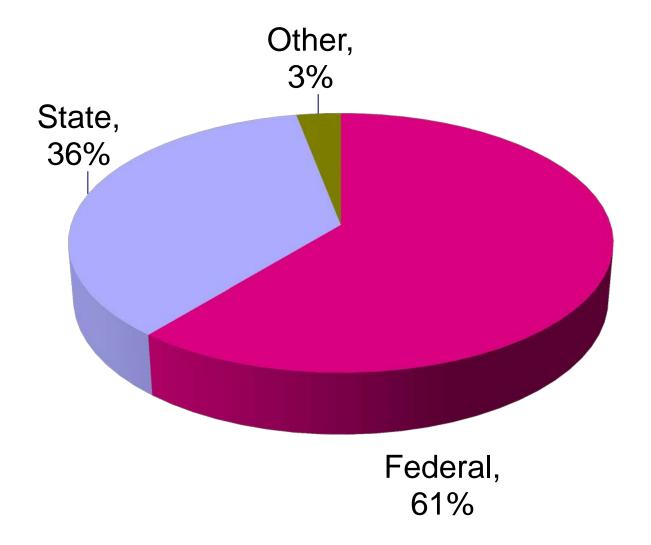


Roehrig et al. Health Affairs 2011

### Public health's share of national health spending

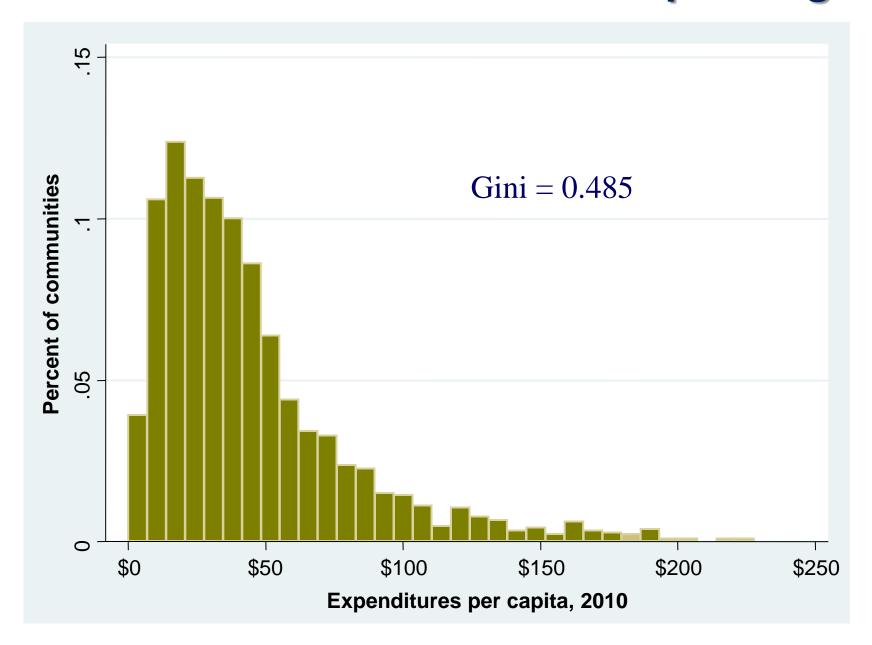


## Funding sources for injury prevention

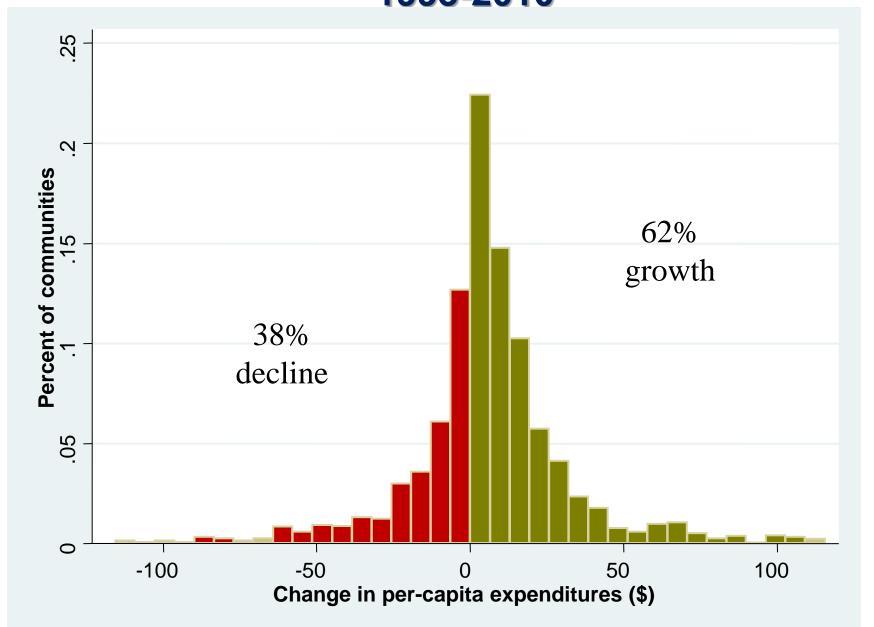


Safe States Alliance. State of the States Report, 2011

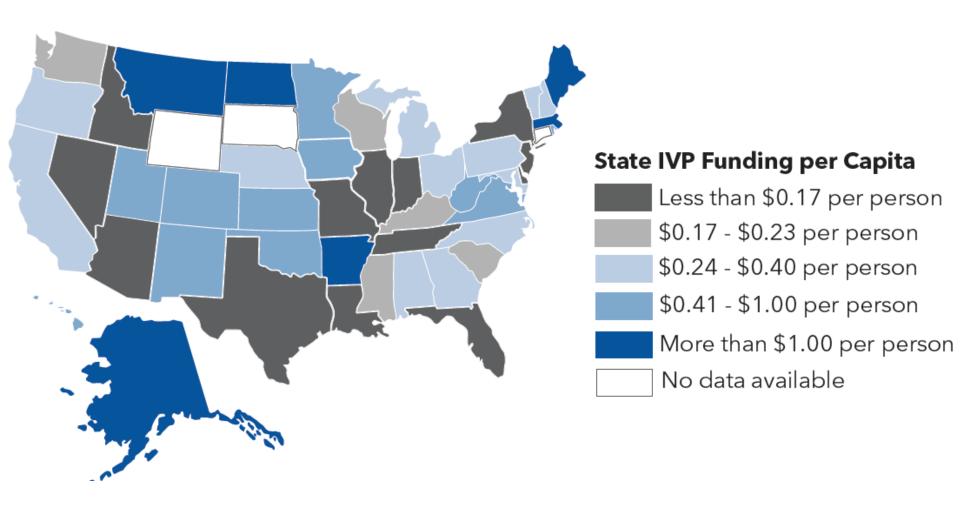
### Variation in Local Public Health Spending



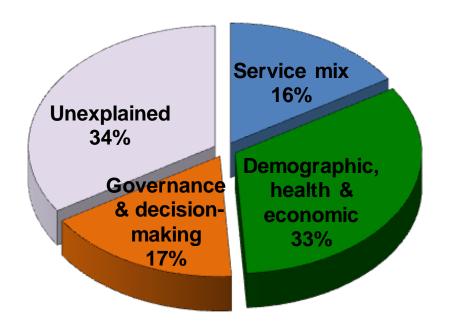
## Changes in Local Public Health Spending 1993-2010



### Variation in Injury Prevention Spending, 2011

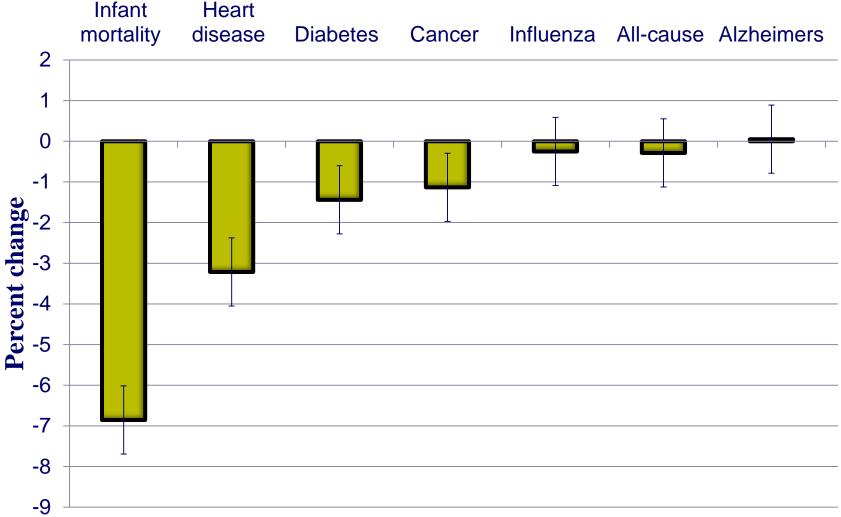


## Determinants of Public Health Spending Levels



- Delivery system size & structure
- Service mix
- Population needs and risks
- Efficiency & uncertainty

## Mortality reductions attributable to local public health spending, 1993-2008



Hierarchical regression estimates with instrumental variables to correct for selection and unmeasured confounding

# Effects of public health spending on medical care spending 1993-2008

## Change in Medical Care Spending Per Capita Attributable to 1% Increase in Public Health Spending Per Capita

<u>Model</u>	<u>N</u>	Elasticity	<u>S.E.</u>
One year lag	8532	-0.088	0.013***
Five year lag	6492	-0.112	0.053**
Ten year lag	4387	-0.179	0.112

log regression estimates controlling for community-level and state-level characteristics

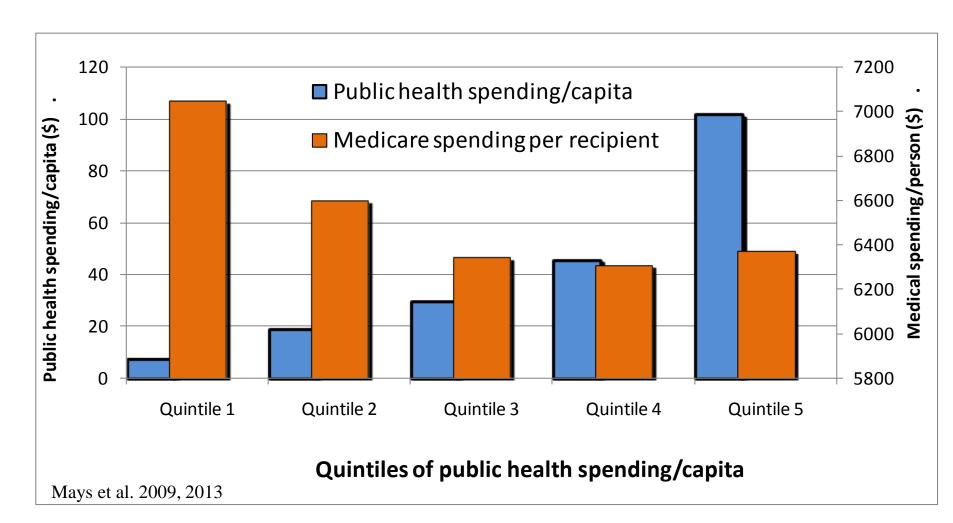
\*p<0.10

\*\*p<0.05

\*\*\*p<0.01

## Medical cost offsets attributable to local public health spending, 1993-2008

For every \$10 of public health spending, ≈\$9 are recovered in lower medical care spending over 15 years

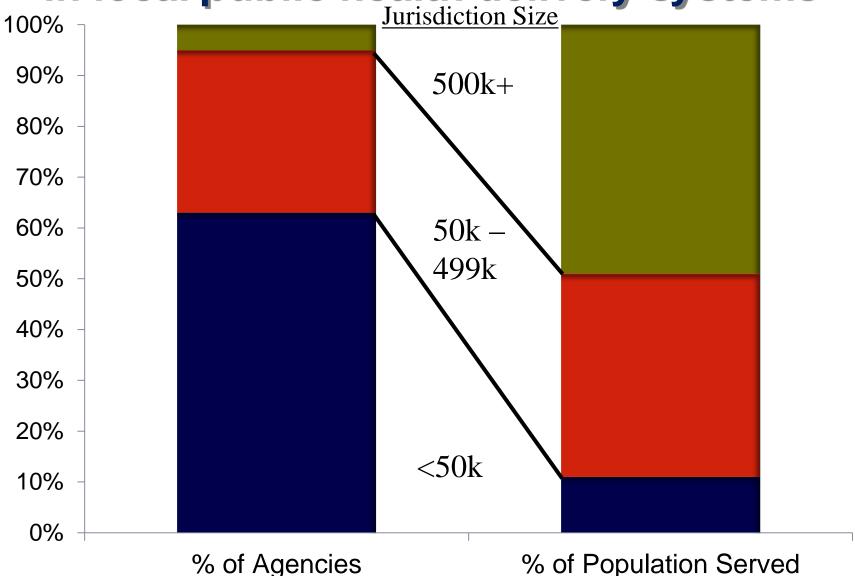


# Economies of scale and scope in public health delivery

Gains in effectiveness and efficiency from:

- Delivering programs that reach larger populations
- Pooling resources & expertise across multiple organizations, communities, states
- Realizing synergies across multiple related programs & services

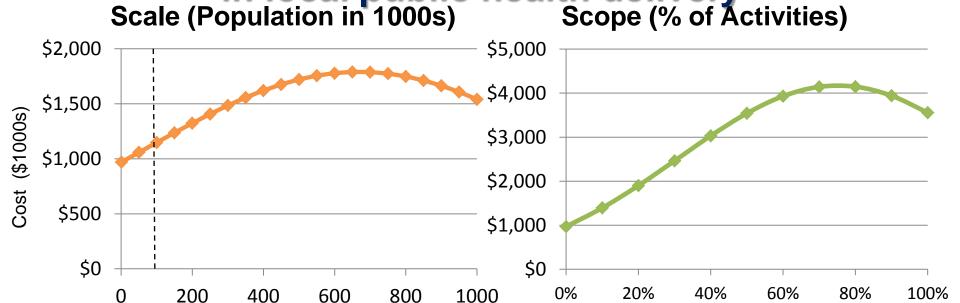
Economies of scale and scope in local public health delivery systems



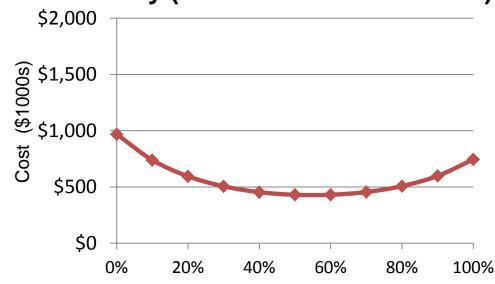
Source: 2010 NACCHO National Profile of Local Health Departments Survey

Empirical estimates of scale and scope effects

in local public health delivery
Scale (Population in 1000s)
Scope (% of Ad

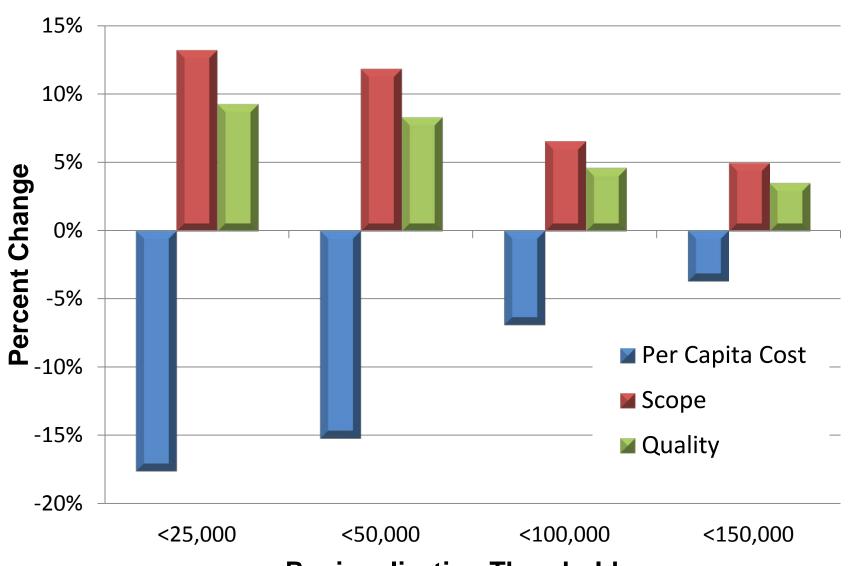


#### **Quality (Perceived Effectiveness)**



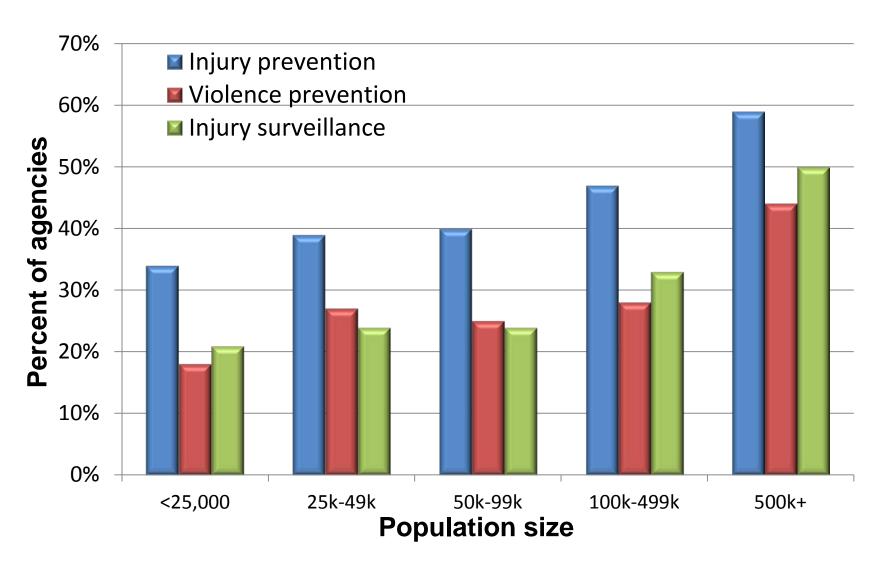
Source: Mays et al. 2012

### Simulated Effects of Regionalization



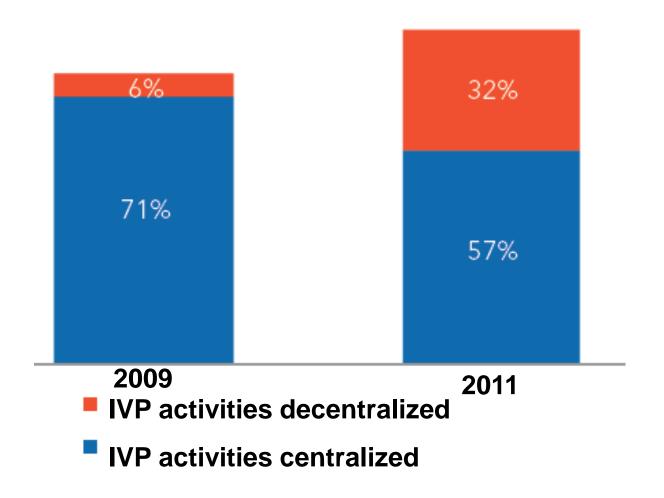
**Regionalization Thresholds** Source: Mays et al. 2012

## Scale effects in delivery of local injury prevention programs



Source: 2010 NACCHO National Profile of Local Health Departments Survey

## Scale and scope issues in state injury prevention: centralization



## 2012 Institute of Medicine Recommendations

- Double current federal spending on public health
- Allow greater flexibility in how states and localities use federal public health funds
- Identify components and costs of a minimum package of public health services
- Implement national chart of accounts for tracking spending & funds flow
- Expand research on costs and effects of public health delivery

FOR THE PUBLIC'S HEALTH
Investing in a Manithier Future

Institute of Medicine. For the Public's Health: Investing in a Healthier Future. Washington, DC: National Academies Press; 2012.

Forces of change in public health delivery



Harvesting the power of public health systems: Toward "rapid-learning systems" Adjust **Evaluate** Use evidence to influence continual Collect data and improvement analyze results to show what does and does not work Disseminate Share results to improve care In a learning for everyone health care system, research influences practice and practice influences Internal and External Scan Implement research Identify problems and potentially Apply the plan innovative solutions in pilot and control settings Design Design care and evaluation based on evidence generated Internal here and elsewhere External

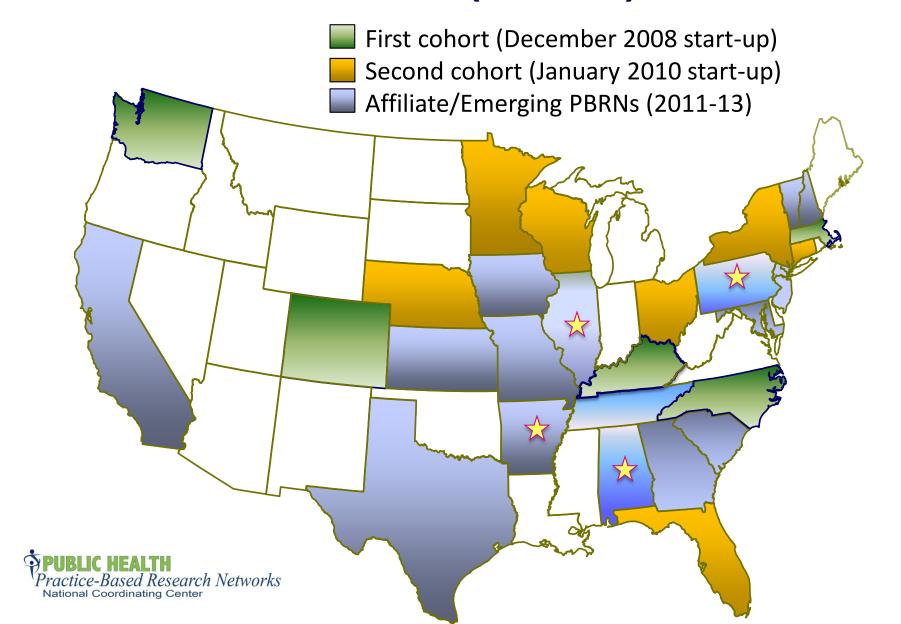
Green SM et al. Ann Intern Med. 2012;157(3):207-210

# Can Practice-Based Research Networks Help?

- Practice partners to help identify the most pressing questions to answer
- Multiple practice settings for analysis and comparison
- Research partners to help design studies that balance rigor, relevance, feasibility
- Collaborative interpretation of results
- Translating results to timely practice and policy actions



# Public Health Practice-Based Research Networks (PBRNs)



### **PBRNs** and Delivery System Change

## Local Health Departments Engaged in Research Implementation & Translation Activities During Past 12 months

	PBRN Agencies	National Sample
<u>Activity</u>	Percent/Mean	Percent/Mean
Identifying research topics	94.1%	27.5% ***
Planning/designing studies	81.6%	15.8% ***
Recruitment, data collection & analysis	79.6%	50.3% **
Disseminating study results	84.5%	36.6% **
Applying findings in own organization	87.4%	32.1% **
Helping others apply findings	76.5%	18.0% ***
Research implementation composite	84.04 (27.38	30.20 (31.38) **
N	209	505

### Moving delivery systems forward

- Public health delivery systems are engines for injury prevention & control
- Compelling opportunities for improving capacity, effectiveness, & efficiency
- Growing urgency to demonstrate value and ROI
- Imperatives to achieve equity in public health protection
- Connecting research and practice is key

### **For More Information**





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